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Submitted by: ASSEMBLY MEMBER GRAY-JACKSON

**Assembly Member Starr** 

Reviewed by: Property Appraisal/Municipal Assessor

For reading:

Prepared by: Assembly Counsel November 22, 2011

**APPROVED** 1-22-11

CLERK'S OFFICE

## ANCHORAGE, ALASKA AO NO. 2011-108(S)

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE SECTION 12.15.015 TO REPLACE THE MANDATORY ANNUAL TAX-EXEMPT CERTIFICATION FOR NONPROFIT ORGANIZATIONS WITH QUALIFIED RE-CERTIFICATION, RETROACTIVE TO JANUARY 1, 2010.

WHEREAS, the municipal assessor's office implemented a mandatory annual certification requirement for not-for-profit organizations exempt from municipal property tax as codified in municipal code effective January 1, 2010; and

WHEREAS, the municipal assessor recommends changing the requirement for mandatory annual certification to qualified re-certification for reasons of efficiency and public interest, retroactive to January 1, 2010; now, therefore.

### THE ANCHORAGE ASSEMBLY ORDAINS:

Anchorage Municipal Code section 12.15.015 is hereby amended to read as follows (language indicating no amendment is included for context only and other subsections not affected are not set out):

# 12.15.015 Real property exemptions.

- Strict enforcement of deadlines to file an exemption application and annual C. certification.
  - Annual certification shall be in the form prescribed by the assessor, and 4. received by the assessor by no later than March 15 of the current tax year, or the exemption expires and a new application is required.
    - For a disabled veteran exemption, see Section 12.15.015 D.2., a. below.
    - b. Annual certification is not required for residential real property exemption if there is no change in ownership, residency or permanent place of abode.

- c. For a nonprofit religious, charitable, cemetery, hospital or educational exemption, see Section 12.15.015 D.3 below.
- D. State exemptions.

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- 3. Nonprofit religious, charitable, cemetery, hospital or educational exemption.
  - a. Property used exclusively for nonprofit religious, charitable, cemetery, hospital or educational purposes is exempt from taxation under this chapter for the calendar year in which application is timely filed, if the assessor or designee determines the application demonstrates the property qualifies for exemption under Alaska Statutes.
  - d. Annual certification and reporting requirements.
    - 1. All change of ownership or use shall be reported to the Assessor within 30-days of the change.
    - 2. Unless specifically requested in the discretion of the Assessor for audit, cause, annual or routine review, annual certification is not required after an exemption has been approved under this subsection D.3 for property used exclusively for nonprofit religious, charitable, cemetery, or educational purposes, if there is no change in ownership or use.
    - 3. Hospital property approved for exemption requires annual certification.

(AO No. 86-211(S-1); AO No. 88-158; AO No. 92-56; AO No. 94-228(S-2), § 1, 2-7-95; AO No. 95-199, § 1, 1-1-96; AO No. 97-146, § 1, 1-1-98; AO No. 2003-149, § 1, 11-4-03; AO No. 2008-18, § 1, 2-12-08; AO No. 2009-133(S-1), § 2, 1-12-10)

Section 2. This ordinance shall be retroactive as of January 1, 2010 upon passage and approval by the Assembly.

AO 2011-108(S) Page 3 of 3

PASSED AND APPROVED by the Anchorage Assembly this \_\_\_\_\_\_ day of \_\_\_\_\_\_, 2011. Delbis Oseandes Chair

ATTEST:

Amh. S. Smints Municipal Clerk



# **MUNICIPALITY OF ANCHORAGE**

#### **ASSEMBLY MEMORANDUM**

**NO.** AM 594-2011

Meeting Date: October 25, 2011

From:

ASSEMBLY MEMBER GRAY-JACKSON

Subject:

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE SECTION 12.15.015 TO REPLACE THE MANDATORY ANNUAL TAX-EXEMPT CERTIFICATION FOR NONPROFIT ORGANIZATIONS WITH QUALIFIED RE-CERTIFICATION, RETROACTIVE TO JANUARY 1,

2010.

The amendments to AMC Section 12.15.015 in this ordinance will facilitate effective administration of the property tax exemption program and will assist the Property Appraisal Office in the consistent administration of state-mandated property tax exemptions for nonprofit organizations.

The attached ordinance amends the requirement for nonprofit organizations to file an annual certification with the Assessor in favor of a qualified re-certification, on an asneeded basis in the discretion of the Municipal Assessor.

 Administrative requirements for annual certification by nonprofit organizations have proved unnecessarily burdensome for both the Property Appraisal Office and the nonprofit organization. The proposed amendments will provide the Municipal Assessor with the ability to require information from the nonprofit organization as the circumstance may dictate, protecting the integrity of the exemption without unduly burdening either the Property Appraisal Office or the nonprofit organization. Nonprofit organizations often have volunteer staff, and an unnecessary annual certification requirement could jeopardize a nonprofit organization's exempt status without meaningful cause.

 The Municipal Assessor, with the support of the Administration, recommends approval of the attached ordinance, retroactive to January 1, 2010, the original effective date of the annual certification requirement. This will administratively assist the Municipal Assessor by allowing the Property Appraisal Office to focus its resources on an asneeded basis, instead of blanket review of every nonprofit exemption and requisite follow-up annually.

Respectfully submitted:

Elvi Gray-Jackson Assembly Member, Section 4



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# **MUNICIPALITY OF ANCHORAGE**

#### **ASSEMBLY MEMORANDUM**

**No.** AM 691-20<u>11</u>

Meeting Date: November 22, 2011

From:

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ASSEMBLY MEMBER STARR

Subject: AO 2011–108(S) — AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE SECTION 12.15.015 TO REPLACE THE MANDATORY ANNUAL TAX-EXEMPT CERTIFICATION FOR NONPROFIT ORGANIZATIONS WITH QUALIFIED RE-CERTIFICATION, RETROACTIVE TO JANUARY 1, 2010.

The nonprofit exemption under state law is not unconditionally available. Local governments are entitled to require annual certification as an administrative condition, to ensure the exemption is properly allocated and administered.

As explained in AM 594-2011, requiring annual certification of every nonprofit granted the exemption has created an administrative burden. Some "fine tuning" of the requirement is needed to allow the Municipality to focus its resources. One size does not fit all, and after an exemption is initially processed for many nonprofits, the annual certification and reporting does not need to be filed annually. This will provide administrative relief to the Municipality, and to the smaller nonprofits lacking full time paid administrative personnel.

The larger the nonprofit organization, the less reason to forgo the annual certification initiated under AO 2009-133(S-1).

Nonprofit organizations may carry a variety of designations such as religious, charitable, educational, or hospital. No matter the designation, the Assessor is vested with discretion to require annual certification under the amendments in AO 2011-108(S). This allows the Assessor to determine how resources may best be allocated to address the larger religious, educational, and charitable organizations, especially those with mixed assets, some of which do not qualify for exemption.

The educational and the religious classifications of organizations are not uniform in corporate management and asset ownership: For example, many religious organizations are small, with a single real property asset, while others are sophisticated and complex. The Assessor is in the best position to determine which religious and educational organizations are complex enough to require annual certification.

Hospitals, on the other hand, represent a class of organizations that are sophisticated and complicated enough to require annual certification, without requiring the Assessor's judgment. Hospital property approved for exemption requires annual certification.

Respectfully submitted:

Assembly Member Starr, Section 2